
PUBLIC SERVICES BOARD – Well-being Assessment

Reason for the Report

1. To offer the Committee an opportunity to consider Cardiff's draft Well-being Assessment, and to discharge its duty as a statutory consultee under the Well-being of Future Generations (Wales) Act 2015.

Background

2. This Committee has been designated the Scrutiny Committee with formal responsibility for scrutiny of Cardiff's Public Services Board (PSB). In line with the Council's Constitution, it will focus on the PSB's performance going forward. In addition each of the Council's other four Scrutiny Committees have authority to scrutinise partnership activity within their own terms of reference, complementing this Committee's strategic overview of partnership activity.
3. In April 2016, the Council and its partners became subject to the duties under the Well-being of Future Generations (Wales) Act 2015 (WFG). The Act seeks to ensure that all public bodies in making decisions take into account the needs of future generations; the economic, social and environmental well-being of Wales in accordance with detailed sustainable development principles; and the well-being goals prescribed by the Act.

4. The Act introduced the appointment of a Future Generations Commissioner for Wales with the duty to promote sustainable development principles, to act as a guardian of the ability of future generations to meet their needs, and to monitor and assess the extent to which well-being objectives set by public bodies are met. It prescribed the establishment of a statutory Public Services Board (PSB) for each local authority area in Wales, the core members of which should include the Local Authority; the Local Health Board; the Welsh Fire and Rescue Authority; and Natural Resources Wales.
5. The Local Authority represented at the Board is required to make administrative support available to the PSB, and is responsible for convening the Board and facilitating its work by providing secretariat, publishing plans and reports on its website.
6. In addition, the PSB is required to invite the following to participate in the activity of the Board: Welsh Ministers; the Chief Constable of the Police Force; the Police and Crime Commissioner; and at least one body representing relevant voluntary organisations. The PSB may also invite any other person who exercises functions of a public nature to participate in the activity of the Board.
7. Members will recall that in October 2016 the Committee received a progress report from the Leader and Chief Executive outlining the approach taken by the Council to address the requirements of the WFG Act and continue the well-established partnership arrangements already in place through the Cardiff Partnership Board.
8. To remind Members of arrangements in place, **Appendix 1** to this report illustrates the structure of Cardiff's PSB arrangements, which is comprised of two bodies. One of these is the Full PSB, which meets three times per annum and is chaired by the Leader. The other is the Executive PSB, which meets six times per annum, chaired by the Chief Executive. The Executive PSB provides strategic management of the PSB's agenda and ensures progress is made in between full PSB meetings,
9. A key document of the PSB is the publication of a local Well-being Assessment prior to the development and publication of a Well-being Plan by April 2018. Following the

October scrutiny the Committee requested an opportunity to consider the Well-being Assessment in January 2017, which was welcomed by the Leader and Chair of the PSB Councillor Phil Bale.

Well-being Assessment

10. In 2010 the Cardiff Partnership Board undertook a comprehensive Needs Assessment and wide ranging public consultation that provided the evidence base that informed the development of the seven shared outcomes for Cardiff, featured in the 10 year *What Matters* Strategy. The Board refreshed its Needs Assessment in 2015, and all partners reaffirmed the priority outcomes. The vision, 'To become Europe's most liveable capital city', and the seven shared outcomes have been adopted by the Cardiff PSB.

11. The first Liveable City report was published by the City of Cardiff Council in 2015, in anticipation of the requirements of the WFG. The report gave an overview of city performance. In order to meet the full requirements of a Well-being Assessment, Cardiff's PSB agreed to use the Liveable City Report as a summary of the Well-being Assessment, with a number of enhancements, including:

- A wider range of performance indicators
- A greater focus on citizen views of the city
- A greater emphasis on future trends, challenges and opportunities.

12. Going forward this document would help inform an annual appraisal of PSB priorities included in the Well-being Plan.

Structure of the Assessment

13. The Well-being Assessment for Cardiff is comprised of four elements.

- A **summary document** attached at **Appendix 2**, which provides the context for the development of the Assessment.

- **Cardiff Liveable City Report 2017**, attached at **Appendix 3**, which gives an overview of Cardiff's well-being, bringing together the PSB analysis of Cardiff's strengths and weaknesses, predicting trends and challenges, and comparing performance with other major cities. This document is designed to support engagement with wide ranging audiences.
- An **online open-data portal** accessible to the public, policy and research communities, available on the Cardiff Partnership website.
- **Neighbourhood Well-being Assessments** that look in detail at Cardiff's six neighbourhood partnership areas and provide insight into the quality of life across the city.

Programme of engagement

14. The draft Well-being Assessment launch at the Liveable City Forum on 12 January 2017 marks the commencement of a six-week consultation period, which closes on 26 February 2017. The Forum will ensure that the PSB can engage directly with stakeholders, bring together public and third sector leaders to inform the priorities of the PSB and help to develop Cardiff's Well-being objectives and Plan.
15. Following the consultation the draft Well-being Assessment will be revised and a final version published by the PSB in late March 2017.
16. The Liveable City Report has been developed by all public service partners to help identify collective objectives for improving the well-being of Cardiff. It compares Cardiff with core UK cities and Welsh Local Authorities, illustrating where the city is performing well and where it needs to improve.
17. The seven shared city outcomes to which the Cardiff PSB are committed are as follows and more detailed explanations can be found on *page 6* of the summary document at **Appendix 2**:

- Cardiff is a great place to live, work and play
- Cardiff has a thriving and prosperous economy
- People in Cardiff are safe and feel safe
- People in Cardiff are healthy
- Cardiff has a clean, attractive and sustainable environment
- People in Cardiff achieve their full potential
- Cardiff is a fair, just and inclusive society.

18. The Well-being Act states that all public bodies should apply the five sustainable development principles to decision-making; Long-term; Prevention; Integration; Collaboration; and Involvement. *Pages 8-10* of the summary document illustrate how the PSB has applied this requirement.

19. The full data set, which has informed the development of the Liveable City report and the Well-being Assessment, can be found at www.cardiffpartnership.co.uk under the tab heading 'Well-being Assessment Data.' Background documentation including the 2015 Needs Assessment, and the strategic reviews and assessments that must be referred to in the production of the Well-being Assessment, are also available under the tab heading 'Liveable City Report'.

19. The summary document at **Appendix 2** acknowledges there are gaps in data currently available (*page 17*) and sets out how these will be filled. Part of the consultation will be to determine what other gaps in data should be addressed as the Report is finalised.

20. Members may find useful a summary in table format of what Cardiff looks like today and the trends predicted to influence the city's well-being in the future. This can be found on *pages 19 -24* of **Appendix 2**.

21. Following the Consultation period the PSB will be required to prepare and publish a **local well-being plan**, which sets out the local well-being objectives and the steps it proposes to take to meet them. Prior to publication the PSB must provide a draft copy

of the local Well-being Plan for consultation for a period of no less than 12 weeks to the following audiences:

- a. The Commissioner;
- b. Its invited participants and other partners;
- c. This Committee;
- d. Relevant voluntary organisations, resident and business representatives;
- e. Trade unions representatives etc. as identified in the Act.

22. Thereafter the PSB is required to prepare and publish an **annual progress report** for submission to the Welsh Ministers; the Commissioner; the Auditor General for Wales; and this Committee as the nominated overview and scrutiny committee.

23. PSBs will establish their own performance management system. Where, however, progress in establishing performance management systems is poor or inconsistent Welsh Ministers have the power to set performance measures so that the local authority's designated overview and scrutiny committee can function more effectively as an improvement mechanism.

Previous Scrutiny

24. In October 2016, the Committee was keen to ensure that, alongside statutory scrutiny of the PSB, appropriate governance arrangements were underway for the Board.

Members' specific concerns were:

- a. That at an operational level, the work of the previous Cardiff Partnership Board, particularly around needs assessment, would be preserved, capitalising on the achievements of the CPB and a long history of non-statutory partnership achievement in Cardiff.
- b. That neighbourhood action plans would be simplified to ensure clarity on what we are meant to be delivering. Members noted that the performance assessment approach would take into account the forty-six Welsh Government

national indicators, the Well-being of Future Generations indicators, partners' indicators, qualitative Ask Cardiff data; and neighbourhood partnership data sets.

- c. The Council is expected to mainstream actions identified in the Well-being Plan within existing budgets.
- d. The Council is expected to achieve the culture change promoted by the Future Generations Commissioner,
- e. How Cardiff citizens will feel the impact of that culture change.
- f. Contributions are monitored, given the statutory leverage the Well-being of Future Generations Act offers the Council in working with partners.
- g. The PSB has appointed an Independent Challenge Advisor, with whom Members saw an opportunity to engage in carrying out the Committee's statutory role.

Way Forward

25. At the meeting, the Committee will have an opportunity to question representatives of both the *Full Public Services Board* and the *Executive Public Services Board*.

26. Councillor Phil Bale (PSB Chair & Leader of Cardiff Council) and Maria Battle (PSB Vice Chair & Chair of Cardiff and Vale UHB) will be in attendance representing the full PSB.

27. Paul Orders (Chair Executive PSB & Chief Executive of the City of Cardiff Council) and Sheila Hendrickson-Brown (Vice Chair Executive PSB & Chief Executive Officer of Cardiff Third Sector Council) will be in attendance representing the Executive PSB.

28. Also attending are Joseph Reay (Head of Performance & Partnerships) and Gareth Newell (Partnerships & Community Engagement Manager).

Legal Implications

29. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

30. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATIONS

The Committee is recommended to:

- a. Consider the information presented, and whether it wishes to make any comments or observations to the Leader as Chair of Cardiff's Public Services Board;
- b. Agree whether it wishes to submit a formal response to the draft Cardiff Well-being Assessment consultation.

DAVINA FIORE

Director of Governance & Legal Services

11 January 2017